

Message Text

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ACTION IO-14

INFO OCT-01 EA-10 NEA-10 ISO-00 CIAE-00 DODE-00 PM-05
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02
SS-15 ICA-11 ACDA-12 HA-05 /105 W
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R 282356Z JUL 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 2720
INFO AMEMBASSY DACCA
AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 03057

E.O. 11652: GDS
TAGS: UNSC, BG, JA, US
SUBJECT: BANGLADESH CANDIDACY FOR SECURITY COUNCIL SEAT

REF: STATE 189826

1. POLMIN HAD LUNCH JULY 25 WITH JAPANESE MISSION MINISTER KATO AND TWO OTHER JUN OFFICERS. THE CONVERSATION GENERALLY WAS IN THE CONTEXT OF REVIEWING THE MAJOR SUBJECTS LIKELY TO BE DISCUSSED DURING THE SCHEDULED US-JAPAN BILATERAL IN TOKYO JULY 31 TO AUGUST 1. THE SUBJECT OF JAPAN'S COMPETITION WITH BANGLADESH FOR THE ASIAN SECURITY COUNCIL SEAT THIS YEAR WAS ONE OF THE PRINCIPAL INTERESTS OF THE JUN OFFICERS.

2. KATO SAID THE JAPANESE OBJECTIVE OF A LARGER AND MORE MEANINGFUL ROLE IN THE UN WAS NOW A BASIC PART OF THE POLICY INSTRUCTIONS ISSUED TO JUN AND OTHER MISSIONS AROUND THE WORLD. JAPAN IS SERIOUS ABOUT PRESSING ITS CANDIDACY FOR A RETURN TO THE COUNCIL THIS YEAR. IT INTENDS TO FORCE THE COMPETITION WITH BANGLADESH INTO A VOTE BY THE UN MEMBERSHIP IF NECESSARY. FOR THAT PURPOSE, AS IS WELL-KNOWN IN THE UN COMMUNITY, JAPAN HAS
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LAUNCHED AN ALL-OUT LOBBYING EFFORT.

3. KATO SAID BANGLADESH IS ACHIEVING GOOD RESULTS THUS FAR IN ITS OWN LOBBYING CAMPAIGN. THE PRINCIPAL BASIS FOR THIS SUCCESS IS BANGLADESH'S LEVERAGE IN THE NON-ALIGNED MOVEMENT. JAPAN BELIEVES BANGLADESH IS WORKING HARD IN THE CORRIDORS AT BELGRADE AND PROBABLY WILL COME AWAY WITH AT

LEAST INFORMAL ENDORSEMENT OR SYMPATHETIC ACKNOWLEDGMENT OF THE BANGLADESH CASE. JAPAN OF COURSE IS SENSITIVE ABOUT MOVING HARD AGAINST NON-ALIGNED PREDISPOSITIONS, ALTHOUGH IT DOES NOT BELIEVE THAT THE PURELY POLITICAL AFFINITY OF THE NAM WILL IN THE END DETERMINE ALL OF THE VOTES OF THE NON-ALIGNED NATIONS.

3. KATO DELICATELY AVOIDED BEING DRAWN OUT ON THE ARGUMENTS BEING USED BY JAPAN IN ITS CAMPAIGN. SEVERAL REMARKS HE MADE, HOWEVER, INDICATE THAT JAPAN INTENDS TO USE ITS CAPACITY FOR TECHNICAL AND ECONOMIC ASSISTANCE TO LEAN ON A NUMBER OF KEY THIRD WORLD CAPITALS. KATO SAID THAT WHILE THE INITIAL REPORTS INDICATED CONSIDERABLE BANGLADESH SUCCESS, JAPAN IS CONFIDENT THAT AS EVENTS MOVE INTO THE UNGA AND CLOSER TO THE TIME OF THE ELECTIONS, THE PERCEPTION OF VOTING INTENTIONS WILL SWING IN JAPAN'S FAVOR. HE ACKNOWLEDGED THAT THE COMPETITION IS LIKELY TO BE STIFF AND TO CREATE A CERTAIN AMOUNT OF AWKWARDNESS FOR JAPAN. HE REMARKED THAT THE JAPANESE DO NOT FEEL AT ALL COMFORTABLE AT THIS PROSPECT, BUT THEY ARE DETERMINED TO PRESS AHEAD.

4. KATO SAID THEIR PRINCIPAL FOCUS AT THE MOMENT IS THEIR APPROACHES TO THE WESTERN EUROPEANS. THEY HAVE RECEIVED DISTURBING INDICATIONS THAT THE WEO GROUP IS INFLUENCED BY THE EFFECT OF ITALY'S DESIRE TO RETURN TO CONFIDENTIAL

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THE COUNCIL AGAIN THIS YEAR. ACCORDING TO THE JAPANESE INFORMATION, THE BANGLADESHI ARE HAVING SOME SUCCESS IN PLAYING ON A EUROPEAN PREDISPOSITION AGAINST THE ITALIAN CANDIDACY. THE BANGLADESH ARGUMENT IS THAT COUNTRIES LIKE ITALY AND JAPAN SHOULD NOT BE GRANTED SPECIAL PROMINENCE IN THE ROTATION OF REGIONAL SECURITY COUNCIL SEATS. ALTHOUGH POLMIN QUESTIONED THE JAPANESE ANALYSIS OF CURRENT EUROPEAN ATTITUDES TOWARD JAPAN, KATO WAS FAIRLY FIRM IN HIS BELIEF THAT JAPAN FACES AN UP-HILL FIGHT IN OBTAINING EUROPEAN SUPPORT. WHILE THE EUROPEANS, TOO, ARE LIKELY TO EVOLVE IN THEIR ATTITUDES THIS FALL, KATO FELT THAT IT WAS CRUCIAL THAT JAPAN OBTAIN STRONG WEO SUPPORT WHEN THE VOTES ARE CAST.

5. KATO MENTIONED ONE OTHER TACTICAL PERCEPTION WHICH MAY ULTIMATELY BE RELEVANT. HE SAID SOME IN THE FOREIGN OFFICE ARE CONCERNED THAT THE HEAD-TO-HEAD COMPETITION BETWEEN JAPAN AND BANGLADESH MAY EVENTUALLY HAVE THE EFFECT OF NULLIFYING BOTH CANDIDACIES IN ASIA AND THE NON-ALIGNED MOVEMENT. IN THAT CASE, THIS ANALYSIS RUNS, MONGOLIA COULD AGAIN BECOME A MAJOR FACTOR. KATO SAID THE JAPANESE BELIEVE MONGOLIA HAS NOT GIVEN UP HOPE THAT

THE SITUATION WILL PERMIT ITS ELECTION TO THE COUNCIL.
KATO DID NOT KNOW CURRENT SOVIET AND CHINESE ATTITUDES
TOWARD THIS PROSPECT.

6. COMMENT: WE HAVE NO INFORMATION WHICH PROVIDES A
CLOSE EVALUATION OF KAISER'S CLAIM REFTEL THAT BANGLA-
DESH HAS THE SUPPORT OF ALL 38 ASIAN GROUP MEMBERS
EXCEPT THREE OF THE ASEANS. WE TEND TO DOUBT THAT IRON-
CLAD COMMITMENTS HAVE BEEN GIVEN BY THAT MANY AT THIS
STAGE. IN ANY EVENT, WITH JAPAN ACTIVELY PURSUING ITS
CANDIDACY AND DETERMINED TO FORCE A VOTE, THE ASEAN

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 03057

ATTITUDE WOULD SEEM TO MAKE IT UNLIKELY THAT BANGLADESH
CAN ACHIEVE A CLEAR REGIONAL GROUP ENDORSEMENT (EXCEPT-
ING JAPAN, OF COURSE). WE THEREFORE AGREE WITH KAISER
(PARA 3 REFTEL) THAT THE ISSUE APPEARS LIKELY TO BE
DECIDED BY SECRET BALLOT.

7. KATO'S REMARKS ABOUT THE SITUATION IN THE WEO GROUP
STRIKE US AS SLIGHTLY DEFENSIVE AND OVERLY PESSIMISTIC.
WHILE THE WEO'S, LIKE US, ARE UNLIKELY TO PROVIDE
PRIOR COMMITMENTS, WE DOUBT THAT THE BANGLADESHI ARGU-
MENT INVOLVING ITALY WILL HAVE MUCH EFFECT ON WEO DE-
CISIONS ABOUT JAPAN. THE DEPARTMENT HAS OTHER REPORTS
INDICATING THAT THE MAJOR WEO'S ARE NOT PREDISPOSED
AGAINST JAPAN, BUT BELIEVE THAT ANY INDICATION OF SUPPORT
AT THIS STAGE MIGHT BE THE KISS OF DEATH FOR JAPAN'S
CANDIDACY. WE WILL BE CHECKING THE ATTITUDES OF OUR
EUROPEAN FRIENDS IN THE WEEKS AHEAD. YOUNG

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